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FROM: PARIS

TO: Secretary of State

NO: POLTO 3099 APRIL 28, 11:00 AM

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PRIORITY

SENT DEPARTMENT POLTO 3099, REPEATED INFORMATION LONDON POLTO 825, BONN POLTO 541, MOSCOW POLTO 172, BERLIN POLTO 71.

ALSO POUCHED OTHER NATO CAPITALS,
NAC MEETING, PRIVATE - APRIL 27, 1959 - FOUR-POWER WORKING
REPORT TO NAC.

THIS TELEGRAM GIVES HIGHLIGHTS OF MEETING, FULL REPORT
FOLLOWS. DISCUSSION CENTERED ON SECTIONS WORKING GROUP
REPORT DEALING WITH GERMAN REUNIFICATION AND SECURITY
WITH SOME DISCUSSION PEACE TREATY SECTION. VIRTUALLY
NOTHING SAID REF BERLIN AND TACTICS SECTIONS.

MAIN DEVELOPMENT DISCUSSION SECURITY SECTION WAS GERMAN
STATEMENT UNDER INSTRUCTIONS THAT HIS GOVERNMENT HAS
RESERVATIONS CONCERNING ZONE OF INSPECTION. IT SHOULD NOT
BE LIMITED BY POLITICAL BORDERS IN ORDER NOT TO DISCRIMINATE
AGAINST GERMANY. ALSO, INSPECTION AND CONTROL WOULD PROHIBIT
ARMS PRODUCTION IN FEDREP AND WOULD GIVE SOVIETS CONTROL
OF IMPORTANT SEGMENTS OF GERMAN INDUSTRY. FURTHERMORE
SOVIETS COULD USE INSPECTION AS DEVICE FOR SPYING ON GERMAN
INDUSTRY AND THROUGH IT ON ALLIED INDUSTRY ASSOCIATED WITH
THE GERMANS IN VARIOUS EUROPEAN ORGANIZATIONS. GERMAN
PERMREP SAID HIS FOMIN WOULD MAKE THIS POINT IN FOREIGN
MINISTERS MEETINGS.

SPAACK COMMENTED IT HAD ALWAYS BEEN CLEAR WEST REJECTS
ZONE OF INSPECTION LIMITED TO GERMANY ALONE BUT OTHER
ASPECTS PRESENTED BY GERMAN STATEMENT SEEMED NEW. NORWAY
POINTED OUT SECURITY ARRANGEMENTS ONLY APPLIED IF GERMANY

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REUNIFIED. UK THOUGHT ZONES UNDER CONSIDERATION ARE THOSE PROPOSED EARLIER AND INCLUDED MORE TERRITORY THAN JUST GERMANY. HE UNDERSTOOD GERMAN CONCERN RELATED ONLY TO A SMALL AREA. THOUGHT IT IMPORTANT TO REALIZE THAT, EVEN SOVIET ATTITUDE TOWARD INSPECTION AS DEMONSTRATED MOST RECENTLY AT GENEVA, ANY INSPECTION WHICH INCLUDED EASTERN ZONE WOULD NOT BE TOO STRICT.

COMMENT:

PLAIN FROM REMARKS MEMBERS OTHER DELEGATIONS BOTH DURING AND AFTER MEETING THIS GERMAN STATEMENT CAUSED CONSIDERABLE CONCERN AND NOT CLEAR YET IN ITS IMPLICATIONS.

REMAINDER OF DISCUSSION SECURITY AND DISARMAMENT SECTIONS REVEALED FAMILIAR SCANDINAVIAN CONCERN LEST WEST BE TOO HESITANT IN UNDERTAKING (AS DISTINCT FROM MERELY PROPOSING) PRACTICAL MEASURES OF DISARMAMENT PRIOR TO AGREEMENT ON ENTIRE PACKAGE. DUTCH STATEMENT (WHICH THEY CIRCULATED) VOICED FAMILIAR WORRIES ABOUT LIMITING SIZE OF AREA OF LIMITATION OF FORCES AND APPLICATION OF MEASURES AGAINST SURPRISE ATTACK. DUTCH ALSO INSISTED THERE BE NO VARIATIONS FROM OR SPELL-OUT OF AGREED NATO POSITIONS WITHOUT NAC CONSULTATION.

ANOTHER PRINCIPLE SUBJECT DISCUSSION WAS MEANING OF PHRASE "INDISSOLUBLE PACKAGE". CANADIANS AND SCANDINAVIANS EXPRESSED CONCERN LEST IT MEANT NO PART OF PACKAGE COULD BE EXTRACTED AT SOME STAGE IF WEST MIGHT GAIN BY SO DOING. SPAAK VOICED FEAR THAT SINCE SOVIETS WOULD NEVER ACCEPT FREE ELECTIONS THERE WOULD BE NO DISCUSSION ON SECURITY IF PLAN REALLY INDISSOLUBLE. CONSENSUS OF NAC FINALLY WAS THAT PLAN AS ENVISAGED BY WORKING GROUP INDISSOLUBLE IN SENSE THAT SECURITY MEASURES AND GERMAN REUNIFICATION STEPS MUST PROCEED BY STAGES TOGETHER AS OUTLINED. COUNCIL UNDERSTOOD WORKING GROUP ENVISAGED NECESSITY PROVIDING FOR POSSIBILITY OF DISCUSSION ON BERLIN ALONE. RECOGNIZED WESTERN PLAN SHOULD BE PRESENTED AS SOLID PACKAGE SO

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AS TO DISCOURAGE RUSSIANS FROM PLUCKING SPECIFIC PARTS OUT OF IT FOR NEGOTIATION. HOWEVER, SPAAK AND OTHERS STRESSED PRESENTATION SHOULD NOT PRECLUDE POSSIBILITY DEALING SEPARATELY WITH EUROPEAN SECURITY DURING NEGOTIATIONS.

UNDER GERMAN REUNIFICATION SOME DISCUSSION OF MIXED COMMITTEE, WITH SPAAK EXPRESSING FEARS LEST THIS WENT TOO FAR IN DIRECT RECOGNITION EAST GERMANS. HOWEVER, MOST MEMBERS SEEMED TO APPROVE OF THIS DEVICE FOR GOING PART WAY TO MEET RUSSIAN POSITION AND ADDING NOVELTY TO TRADITIONAL WESTERN PROPOSAL.

REF PEACE TREATY SPAAK AGAIN VOICED HIS DOUBTS ABOUT WISDOM OF WEST TABLING EITHER TREATY OR PRINCIPLES AND QUESTIONED WHY WEST SHOULD DISCUSS PEACE TREATY AT ALL.

ONLY POINT BROUGHT UP UNDER BERLIN AND TACTICS SECTIONS WAS ITALY'S REQUEST, APPARENTLY UNDER INSTRUCTIONS, THAT NAC BE GIVEN MORE INFORMATION REF EMERGENCY PLANNING FOR BERLIN UNDER CONDITIONS UTMOST SECRECY SUCH AS MEETING OF PERMREPS ONLY IN SPAAK'S OFFICE. ALSO REQUESTED MORE PRECISE INFORMATION REF TACTICS.

COUNCIL PLANS TO MEET AGAIN AFTERNOON APRIL 29 FOR POSSIBLE FURTHER DISCUSSION WG RPT WG REPORT AS WELL AS OTHER MATTERS. PLANS ALSO MEETING AFTERNOON MAY 1 OR MORNING MAY 2 IN HOPE THERE WILL BE REPORT FROM MINISTERS AT THAT TIME.

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